



Report No. 104
Implementation of the Agreement on Movement and Access
and Update on Gaza Crossings
(28 Oct – 10 Nov 2009)

The United Nations is submitting the 104th bi-weekly report on the implementation of the 15 November 2005 Agreement on Movement and Access (AMA)¹, covering the period 28 Oct – 10 Nov 09 (Annex)². In light of the closure of Gaza, this report also monitors movement and access through other crossings not included in the AMA.

Summary:

AMA Benchmarks:

- **Rafah** crossing has remained closed for the movement of people for 885 working days. It was last open for public use on 09 June 2007. However, the crossing was partially open on an exceptional basis for passengers on 13 days during the reporting period, compared to 12 in the previous reporting period, allowing 7,211 authorized Palestinians, including 4,228 pilgrims, medical cases and students to cross out, and 1,183 to cross in, compared to 106 departures and 878 arrivals in the previous reporting period.
- **Karni** crossing has remained closed since 12 June 2007 for the movement of goods in and out of Gaza. The conveyor belt/chute for cereals and animal feed was open on three days (02, 04, and 09 Nov), the same as during the previous reporting period. A total of 306 truckloads of cereals and animal feed entered Gaza via the conveyor belt, compared to 254 in the previous reporting period. Neither gravel nor bulk cement were allowed entry during this period. Gravel and bulk cement were last allowed into Gaza on 26 and 29 Oct 08 respectively.
- **Erez** crossing has remained closed for more than three years since 12 March 2006 for workers, and more than two years, since 12 June 2007, for all other Palestinians, except for a limited number of Palestinian senior traders, aid workers and medical cases who have been granted special permits. For these persons, Erez crossing was partially open on 12 days. An average of one trader was allowed out per day during the reporting period, and an average of 27 medical cases per day were allowed to cross out, compared to an average of 28 during the previous reporting period.
- **Obstacles to movement in the West Bank** has remained at 579 the same as during the previous reporting period. Overall, the figure 579 represents an increase of 203 obstacles (54.0%) over the baseline figure (376) of August 2005.
- *Convoys between the Gaza Strip and the West Bank:*
 - Truck convoys** Implementation now 45 months overdue (since mid-January 2006).
 - Bus convoys** Implementation now 46 months overdue (since mid-December 2005).
- *Ports:*
 - Seaport** Awaiting GoI assurance of non-interference with the seaport operation.
 - Airport** Awaiting commencement of discussions since November 2005.

Non-AMA Crossings:

- **Sufa** crossing was not open during the whole reporting period. It was last open on 12 Sept 08. In mid March 09, Israel announced that Sufa crossing is no longer a crossing point between Gaza and Israel.
- **Kerem Shalom** crossing was partially open on 10 days, the same as during the previous reporting period. A total of 840.5 truckloads of goods including 116.5 for humanitarian aid agencies were allowed in, compared to 797.5 during the previous reporting period. A total of 290 tonnes of cooking gas and 2,098,080 litres of industrial fuel for the power plant, were transferred through the pipelines.
- **Nahal Oz fuel pipelines** were partially open on 04 out of the 10 scheduled days, compared to 03 days during the previous reporting period. 575 tonnes of cooking gas and 2,306,290 litres of industrial

¹ The United Nations, through the OCHA oPt office, has assumed reporting responsibilities for reporting on the implementation of the AMA since April 2006.

² The AMA was negotiated by US Secretary of State Condoleezza Rice, between the Government of Israel and the Palestinian Authority to promote peaceful economic development and improve the humanitarian situation on the ground. It represents the commitments of both the Government of Israel and the Palestinian Authority to facilitate access and movement into/out and throughout the West Bank and Gaza Strip.



gas for the power plant were allowed through. In addition, 49,350 litres of petrol and 302,000 litres of diesel were allowed entry for UNRWA.

- **Of note:** Overall, 1,122.5 truckloads, including 116.5 truckloads from humanitarian agencies were allowed entry to Gaza during this period, compared to 1,094.5 truckloads allowed in during the previous reporting period. A total of 865 tonnes of cooking gas and 4,404,370 litres of industrial gas were allowed to enter (Nahal Oz and Kerem Shalom crossings), compared to 821 tonnes and 4,661,580 litres respectively, during the previous reporting period.

A. General update on Gaza Crossing Points

1.a. Goods - Gaza Strip	Rafah (AMA) ^a		Erez (AMA) ^b		Karni (AMA) ^c		Kerem Shalom ^d		Sufa ^e		Total
	Primary; Closed since 12/06/08										
	Actual	% of Scheduled	Actual	% of Scheduled	Actual	% of Scheduled	Actual	% of Scheduled	Actual	% of Scheduled	
Days open in period	13.0	37.1%	12.0	100.0%	0.0	0.0%	10.0	83.3%	0.0	0.0%	35.0
Number of days experiencing closure	1.0	7.1%	0.0	0.0%	14.0	0.0%	2.0	16.7%	12.0	0.0%	29.0
Working hours (daily ave.)	0.0	-	0.0	0.0%	0.0	0.0%	6.7	100.0%	0.0	0.0%	6.7
Total working hours in period	0.0	-	0.0	0.0%	0.0	0.0%	80.0	100.0%	0.0	0.0%	80.0
Number of trucks out (daily ave.)	0.0	-	0.0	-	0.0	0.0%	0.0	-	0.0	-	0.0
Number of trucks in (daily ave.)	0.0	-	0.0	-	25.5	-	68.0	-	0.0	-	93.5
Security incidents on Palestinian side of the crossing	0.0	-	0.0	-	0.0	-	0.0	-	0.0	-	0.0

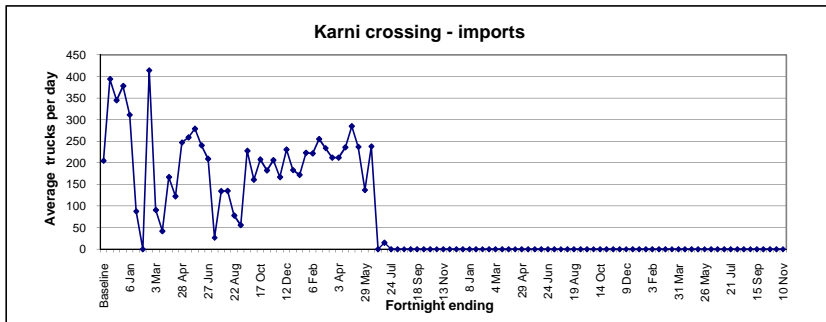
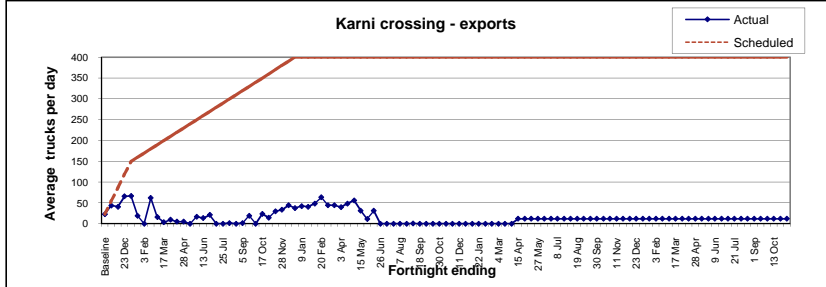
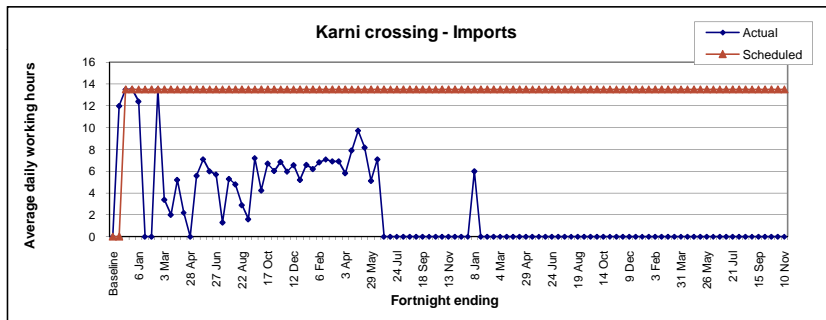
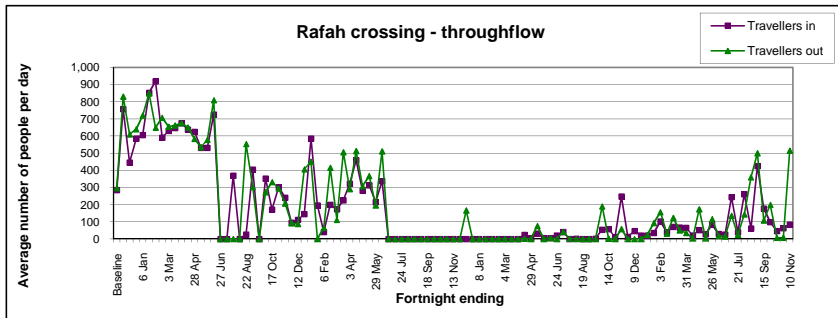
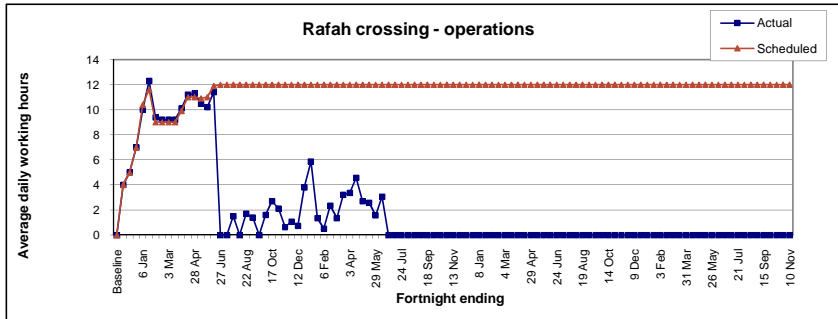
1.b. People - Gaza Strip	Rafah (AMA)		Erez (AMA)		Kerem Shalom		Total
	Primary; Closed since 09/06/08		Primary; Closed since 12/06/08				
	Actual	% of total	Actual	% of total	Actual	% of total	
Days open in period	13		12	100.0%	-	-	25
Number of days experiencing closure	1	100.0%	0	0.0%	-	-	1
Total working hours in period	156	0.0%	-	-	-	-	156
Working hours (daily ave.)	11.143	0.0%	-	-	-	-	11.1429
Travellers through crossing (daily ave.)	<i>In</i>	<i>Out</i>	<i>Traders</i>	<i>Workers</i>	-	-	
	85	515	1	0	-	-	

1.c. Fuel - Gaza Strip	Nahal Oz ^f	
	Actual	% of total
Days open in period	4.0	40.0%
Number of days experiencing closure	6.0	60.0%
Total working hours in period	-	-
Working hours (daily ave.)	-	-
Total number of litres in period	n.a	n.a
Number of litres (daily ave.)	n.a	n.a

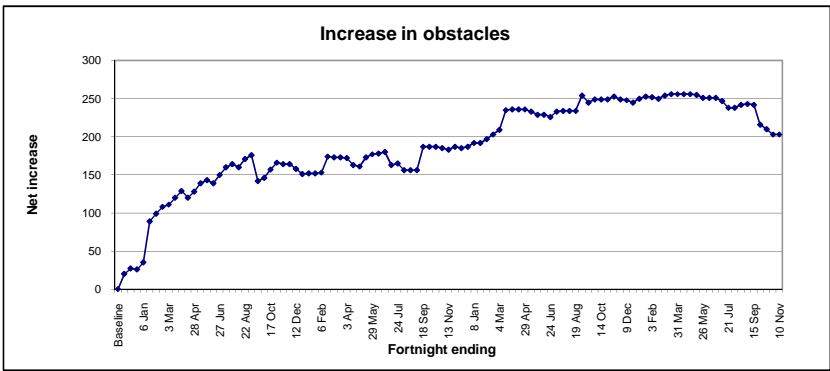
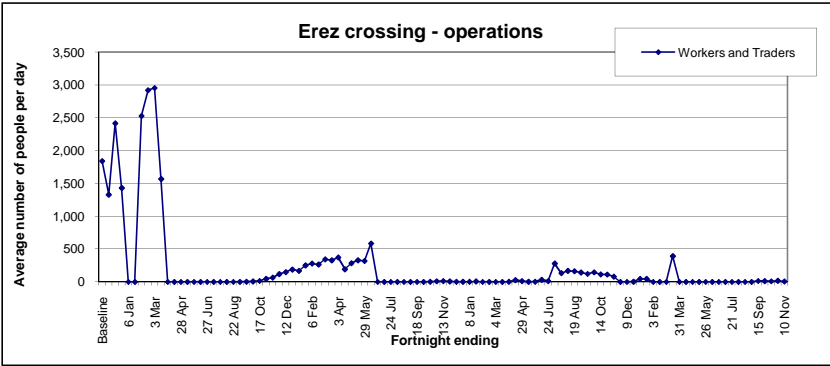
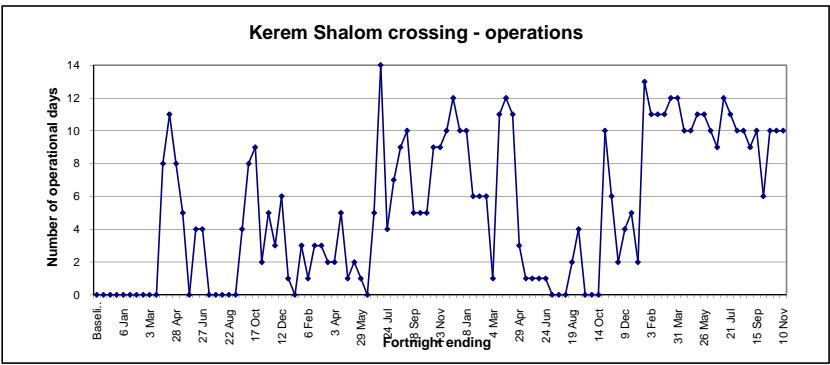
Background

- Rafah crossing is Gaza's international terminal for passengers. It is scheduled to open 7 days per week, from 08:00 to 20:00 hours. Rafah has been closed since 10 June 2007.
- Erez crossing, the primary crossing point for workers, traders and humanitarian personnel, remains closed for all Palestinians as well as for Palestinian workers since 12 March 2006. A limited number of critical Palestinian humanitarian cases and senior traders have been permitted to cross subject to prior coordination with the IDF. Erez crossing is scheduled to open for Palestinians between 06:00 and 22:00 hours, seven days per week. On 12 October 2007, Israel announced that the crossing will close every week from 15:00 on Fridays until 07:00 on Sundays (6 days per week).
- Karni, the principal commercial crossing, is scheduled to operate six days per week. Since its closure on 12 June 2007, a single-lane conveyor belt transferring grain and animal feed operates on average two days per week. During the reporting period 306 truckloads of grain and animal feed were transferred to Gaza. Grain was transferred by a conveyor belt and not through an opening of the crossing itself.
- Kerem Shalom has traditionally not had any scheduled operating days and was opened periodically for humanitarian goods only. However, since mid-June 2007, Kerem Shalom was opened by Israel to allow for the entry and occasional exit of humanitarian and commercial goods. Since 28 October 2007, Kerem Shalom is scheduled to open on 5 days per week from 08:00 until 16:00 hours. On 16 Sep, fuel imports via Kerem Shalom Crossing has commenced.
- Sufa crossing, which was for aggregates and was also used for the import of basic commercial and humanitarian supplies, is scheduled to operate five days per week (closed Fridays and Saturdays), between 08:30 and 15:00 hours. Sufa Crossing was last opened in 12 September 2008. In Mid-March 2009, Israel announced that this crossing is permanently closed.
- Nahal Oz, the crossing point for fuel, is scheduled to open 6 days per week, from 08:00 to 15:00 hours.

B. Trends Analysis of Gaza Crossings



Trends Analysis of Gaza Crossings - Continued



C. Update on the implementation of additional benchmarks of the AMA

1. Karni (scheduled hours: Sunday-Friday, 08:00-20:00) - CLOSED SINCE 12 JUNE 2007

	Actual	% of scheduled
Utilization ratio ^a	n.a	n.a
Number of Agricultural trucks out (daily ave.)	0	400
Number of Non-Agricultural trucks out (daily ave.)	0	0.0

a: Ratio of actual vs. planned working hours of scanners and cells.

2. General Management and Operations (West Bank and Gaza Strip)

2.a Management and Operations - Gaza Strip

	YES/NO
PA established clear operating procedures	YES
Israel provided PA with population registry data	Incomplete
Liaison office established	YES
PA established baggage limits	YES
PA provided the 3rd party the list of names of workers at Rafah	YES
Security working group established	YES
PA customs officials clearing incoming cargo at Kerem Shalom	NO
Kerem Shalom operating procedures being discussed	NO
New and additional scanner installed at Karni by 31 December 2005	NO
Common management system adopted by both parties	Incomplete
New generation of x-ray equipment installed and used	Incomplete
Passages protected on the Palestinian side of the border	Incomplete
Training program in place	Incomplete
Security equipment installed	Incomplete
PA established a unified system of border management	Incomplete
Management system developed for Karni applied to Erez and Kerem Shalom	NO

2.b Management and Operations - West Bank

	Tarkumiya	Jalame	Sha'ar Ephraim
Israel put in place similar arrangements to make West Bank passages fully operational ^f	NO	NO	NO
Operational procedures developed for those passages	YES	YES	YES

a: New infrastructure has been put in place since the AMA was reached, however the current capacity (approximately 8 trucks/hour) does not meet AMA requirements for a capacity equivalent to Karni.

3. Gaza Strip Seaport (destroyed in 2001 by the IDF during construction)

	YES/NO
Gol assured donors that it will not interfere with operation of seaport / letter sent	NO
Tripartite committee to develop security and other arrangements for the port established	NO

4. Gaza Strip Airport (closed by Israel in Feb 2001 and destroyed in Dec 2001; renovated and vandalized in July 2007)

	YES/NO
Discussions continuing on security, construction and operations issues	NO

5. Link Between Gaza and the West Bank			
Convoys			YES/NO
Bus convoys established by December 15 2005			NO
Truck convoys established by January 15 2006			NO
Detailed implementation arrangements worked out			NO
<i>Buses (both directions - ave. in period)</i>	0		
Number of convoys per day	0		
Number of people per day	0		
<i>Trucks (both directions - ave. in period)</i>	0		
Number of convoys per day	0		
Number of trucks per day	0		

6. Movement Within the West Bank			
Obstacle reduction			YES/NO
Work ongoing to establish a plan to reduce obstacles			NO
Plan to reduce obstacles completed by 31 December 2005			NO
	Current count	Baseline (1 Aug 05) ^d	% increase over baseline
Number of identified obstacles ^c	579	376	54.0%
<i>of which manned</i>	91	59	54.2%
<i>of which unmanned</i>	488	317	53.9%
			-
Breakdown, by type of obstacle	Current count	Previous period count	Changes
<i>Checkpoints</i>	69	69	0
<i>Partial Checkpoints</i>	22	22	0
<i>Earthmounds</i>	178	178	0
<i>Road Gates</i>	102	102	0
<i>Roadblocks</i>	64	64	0
<i>Earthwalls</i>	48	48	0
<i>Trenches</i>	21	21	0
<i>Roadbarriers</i>	75	75	0

c: Since 15 September 2007, OCHA does not count checkpoints on the Green Line in the total closure number. The figures reported here are based on field observations updating a quarterly comprehensive field survey count.

d: This first figure was agreed upon by OCHA and the IDF in August 2005 and is used as the baseline for the AMA.